

## Message Text

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ACTION AF-10

INFO OCT-01 EUR-12 ISO-00 AID-05 IGA-02 OMB-01 EB-08

TRSE-00 SS-15 SP-02 NSC-05 PA-01 PRS-01 USIA-06

CIAE-00 INR-07 NSAE-00 /076 W

-----046545 181923Z /44

R 181500Z JAN 78

FM AMEMBASSY LOME

TO SECSTATE WASHDC 3396

INFO AMEMBASSY ABIDJAN

AMEMBASSY ACCRA

AMEMBASSY BAMAKO

AMEMBASSY BANJUL

AMEMBASSY BISSAU

AMEMBASSY BRUSSELS

AMEMBASSY CONAKRY

AMEMBASSY COTONOU

AMEMBASSY DAKAR

AMEMBASSY FREETOWN

AMEMBASSY LAGOS

AMEMBASSY LONDON

AMEMBASSY MONROVIA

AMEMBASSY NIAMEY

AMEMBASSY NOUAKCHOTT

AMEMBASSY OUAGADOUGOU

AMEMBASSY PARIS

C O N F I D E N T I A L L O M E 1 5 4

BRUSSELS FOR USEEC

ABIDJAN ALSO FOR REDSO

DEPT ALSO PASS AID FOR AFR/RA CONROY

EO 11652: GDS

EAGS: ECIN

SUBJ: STATUS REPORT ON PREPARATIONS FOR ECOWAS HEADS OF STATE

SUMMIT

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1. ACCORDING TO ECOWAS FUND SOURCE, HEADS OF STATE MEETING  
WILL TAKE PLACE IN EARLY MARCH AND BE PRECEDED TWO WEEKS EARLIER  
BY COUNCIL OF MINISTERS MEETING. COUNCIL OF MINISTERS WILL  
WORK ON DEVELOPMENT OF AGENDA. PROVISIONAL AGENDA ITEMS NOT  
YET AVAILABLE FOR SECRETARIAT, BUT ISSUE OF JURISDICTIONAL  
DEFINITION OF STATUS OF EXECUTIVE SECRETARY VIS-A-VIS MANAGING

DIRECTOR OF FUND CLEARLY WILL BE AT TOP OF AGENDA. (EMBASSY TO BE PROVIDED WITH PROVISIONAL AGENDA AND WILL FORWARD IT WHEN AVAILABLE.)

2. FUND SOURCE AND WELL-INFORMED TOGOLESE SOURCE BELIEVE DEFINITION THIS ISSUE MAY REQUIRE AMENDMENT OF TREATY AND PROTOCOLS. AS MATTERS STAND, PROTOCOLS CLEARLY SET FORTH AUTONOMOUS ROLE FOR FUND MANAGING DIRECTOR. NEITHER DESIRE OF EXECUTIVE SECRETARY OUATTARA FOR COMPLETE AUTHORITY OVER FUND OPERATIONS AS WELL AS SECRETARIAT OPERATIONS NOR FUND MANAGING DIRECTOR HORTON'S DESIRE TO RUN INDEPENDENT AND FREE-WHEELING OPERATION ONLY UNDER AUTHORITY BOARD OF DIRECTORS LIKELY TO BE SUPPORTED. COMPROMISE WILL CLARIFY LINES OF AUTHORITY TO FUND BOARD OF DIRECTORS AND COMMUNITY COUNCIL OF MINISTERS AND LIKELY TO TOSS A BONE IN DIRECTION BOTH EXECUTIVES BUT TO REAFFIRM OVERALL AUTHORITY COUNCIL OF MINISTERS.

3. FUND SOURCE BELIEVES EARLY PRECIPITATION THIS PROBLEM HAS HAD USEFUL EFFECT IN STIMULATING GROWTH OF ORGANIZATION'S BODY OF ADMINISTRATIVE LAW. SIMILARLY, FUND'S EFFORTS TO MAKE QUICK TAKEOVER, WHILE CLEARLY UNDER RESTRAINT, HAVE ALSO BEEN USEFUL PRESSURE OF SECRETARIAT TO DEVELOP ITS OWN WORK PROGRAM AND TO COME TO GRIPS RAPIDLY WITH NECESSITY OF DEVELOPING POLICY TO GOVERN FUND'S ACTIONS. HEADS OF STATE MEETING LIKELY ALSO TO BE SEIZED WITH QUESTION OF DEFINING ROLE OF NIGERIA WITHIN ORGANIZATION. THERE REPORTS THAT NIGERIA HAS CONFIDENTIAL

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PUT PRESSURE DIRECTLY ON EXECUTIVE SECRETARY OUATTARA AND HE HAS RESPONDED TO IT. SMALLER NATIONS, ACCORDING TO FUND SOURCE, WISH TO SETTLE SONNEST FACT THAT ORGANIZATION COMPOSED OF SOVEREIGN STATES EACH OF WHICH HAS A VOTE AND THAT DECISION MAKING SHOULD BE BY CONSENSUS.

4. IN THIS CONNECTION, FACT THAT NIGERIA HAS NOT MADE ITS CONTRIBUTION TO FUND LIKELY TO BE DISCUSSED UNDER AGENDA ITEM DEALING WITH CONTRIBUTIONS. TO DATE NIGERIA, GHANA, SIERRA LEONE, MALI, UPPER VOLTA AND GAMBIA HAVE NOT MADE CONTRIBUTIONS. CONTRIBUTIONS HAVE BEEN MADE BY TOGO, LIBERIA, IVORY COAST, BENIN, CAPE VERDE, MAURITANIA, NIGER, GUINEA BISSAU, GUINEA AND SENEGAL. FUND SOURCE SAYS THAT NATIONS WHICH HAVE CONTRIBUTED TO DATE WILL WISH TO DISCUSS IMPLEMENTATION OF PENALTY CLAUSE AGAINST MEMBER STATES WHICH HAVE NOT YET MADE CONTRIBUTIONS.

5. CAPITALIZATION OF FUND LIKELY TO BE ANOTHER AGENDA ITEM. INITIAL CAPITALIZATION OF \$500 MILLION NOW APPEARS TO BE TOO MUCH; TARGET LIKELY TO BE SCALED DOWN.

6. FINALLY, IN AFTERMATH RECENT FUND BOARD OF DIRECTORS MEETING CONCILIATION COMMISSION (BENIN, GAMBIA, GUINEA AND SIERRA

LEONE) NOW IN PROCESS WRITING ITS REPORT WHICH WILL ADDRESS  
CENTRAL ISSUE OF JURISDICTIONAL DISPUTE BETWEEN EXECUTIVE  
SECRETARY OUATTARA AND FUND MANAGING DIRECTOR HORTON. THE  
REPORT WILL BE SUBMITTED TO COUNCIL OF MINISTERS MEETING WHICH  
WILL PRECEDE HEADS OF STATE SUMMIT. REPORT ALSO WILL SPECIFI-  
CALLY ADDRESS PERSONNEL COMPOSITION OF FUND. THERE FORTY  
PROFESSIONALS ON FUND STAFF, TEN OF WHOM LIBERIANS. COMMISSION  
WILL RECOMMEND AT LEAST FIVE OF LIBERIANS BE DISCHARGED FOR LACK  
OF PROFESSIONAL QUALIFICATIONS. PROCEDURES HAVE BEEN SET UP AND  
INSTITUTIONALIZED FOR REVIEW QUALIFICATIONS OF SECRETARIAT AND  
FUND PERSONNEL AND HIRING AUTHORITY HAS BEEN TAKEN OUT OF  
HANDS OF OUATTARA AND HORTON. PALMER

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## Message Attributes

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**Review Markings:**  
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